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By Committee on Agriculture & Natural Resources

NOT CONSIDERED 04/10/2007

1 Strike everything after the enacting clause and insert the 2 following:

- 3 "Sec. 1. RCW 77.85.010 and 2005 c 309 s 2 are each amended to read 4 as follows:
- 5 The definitions in this section apply throughout this chapter 6 unless the context clearly requires otherwise.
 - (1) "Adaptive management" means reliance on scientific methods to test the results of actions taken so that the management and related policy can be changed promptly and appropriately.
 - (2) "Critical pathways methodology" means a project scheduling and management process for examining interactions between habitat projects and salmonid species, prioritizing habitat projects, and assuring positive benefits from habitat projects.
 - (3) "Habitat project list" is the list of projects resulting from the critical pathways methodology under RCW 77.85.060(2). Each project on the list must have a written agreement from the landowner on whose land the project will be implemented. Projects include habitat restoration projects, habitat protection projects, habitat projects that improve water quality, habitat projects that protect water quality, habitat-related mitigation projects, and habitat project maintenance and monitoring activities.
 - (4) "Habitat work schedule" means those projects from the habitat project list that will be implemented during the current funding cycle. The schedule shall also include a list of the entities and individuals implementing projects, the start date, duration, estimated date of completion, estimated cost, and funding sources for the projects.
- (5) "Limiting factors" means conditions that limit the ability of habitat to fully sustain populations of salmon. These factors are primarily fish passage barriers and degraded estuarine areas, riparian corridors, stream channels, and wetlands.

(6) "Project sponsor" is a county, city, special district, tribal government, state agency, a combination of such governments through interlocal or interagency agreements, a nonprofit organization, regional fisheries enhancement group, or one or more private citizens. A project sponsored by a state agency may be funded by the board only if it is included on the habitat project list submitted by the lead entity for that area and the state agency has a local partner that would otherwise qualify as a project sponsor.

- (7) "Regional recovery organization" or "regional salmon recovery organization" means an entity formed under RCW 77.85.090 for the purpose of recovering salmon, which is recognized in statute or by the governor's salmon recovery office.
- (8) "Salmon" includes all species of the family Salmonidae which are capable of self-sustaining, natural production.
- (9) "Salmon recovery plan" means a state or regional plan developed in response to a proposed or actual listing under the federal endangered species act that addresses limiting factors including, but not limited to harvest, hatchery, hydropower, habitat, and other factors of decline.
- (10) "Salmon recovery region" means geographic areas of the state identified or formed under RCW 77.85.090 that encompass groups of watersheds in the state with common stocks of salmon identified for recovery activities, and that generally are consistent with the geographic areas within the state identified by the national oceanic and atmospheric administration or the United States fish and wildlife service for activities under the federal endangered species act.
- (11) "Salmon recovery strategy" means the strategy adopted under RCW 77.85.150 and includes the compilation of all subbasin and regional salmon recovery plans developed in response to a proposed or actual listing under the federal endangered species act with state hatchery, harvest, and hydropower plans compiled in accordance with RCW 77.85.150.
 - (12) "Tribe" or "tribes" means federally recognized Indian tribes.
- 34 (13) "WRIA" means a water resource inventory area established in 35 chapter 173-500 WAC as it existed on January 1, 1997.
- 36 (14) "Owner" means the person holding title to the land or the 37 person under contract with the owner to lease or manage the legal 38 owner's property.

1 **Sec. 2.** RCW 77.85.020 and 2005 c 309 s 3 are each amended to read 2 as follows:

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- (1) ((By December 1, 2006)) No later than January 31, 2009, and every odd-numbered year thereafter, the governor's salmon recovery office shall submit a biennial state of the salmon report to the legislature and the governor regarding the implementation of the state's salmon recovery strategy. The report ((may)) must include the following:
- (a) ((A description of the amount of in kind and financial contributions, including volunteer, private, and state, federal, tribal as available, and local government money directly spent on salmon recovery in response to actual, proposed, or expected endangered species act listings;
 - (b))) A summary of habitat projects including but not limited to:
- 15 (i) A summary of accomplishments in removing barriers to salmon 16 passage and an identification of existing barriers;
- 17 (ii) A summary of salmon restoration efforts undertaken in the past two years;
- 19 (iii) A summary of the role which private volunteer initiatives 20 contribute in salmon habitat restoration efforts; and
 - (iv) A summary of efforts taken to protect salmon habitat;
- 22 ((c) A summary of collaborative efforts undertaken with adjoining 23 states or Canada;
 - (d))) (b) A summary of harvest and hatchery management activities affecting salmon recovery;
- 26 (((e) A summary of information regarding impediments to successful salmon recovery efforts;
 - $\frac{(f)}{(c)}$ A summary of the number and types of violations of existing laws pertaining to(($\frac{(i)}{(i)}$) Water quality; and ($\frac{(ii)}{(i)}$)) salmon. The summary (($\frac{(shall)}{(ii)}$)) may include information about the types of sanctions imposed for these violations(($\frac{(i)}{(ii)}$))
- 32 (g) Information on the estimated carrying capacity of new habitat
 33 created pursuant to chapter 246, Laws of 1998; and
- 34 (h) Recommendations to the legislature that would further the success of salmon recovery. The recommendations may include:
- 36 (i) The need to expand or improve nonregulatory programs and activities;

- 1 (ii) The need to expand or improve state and local laws and 2 regulations; and
- 3 (iii) Recommendations for state funding assistance to recovery
 4 activities and projects)).
 - (2) The report may include the following:

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- (a) A description of the amount of in-kind financial contributions, including volunteer, private, state, federal, tribal, as available, and local government funds directly spent on salmon recovery in response to endangered species act listings; and
- 10 (b) Information on the estimated carrying capacity of new habitat 11 created pursuant to chapter 246, Laws of 1998.
 - (3) The report shall summarize the monitoring data coordinated by the ((monitoring)) forum on monitoring salmon recovery and watershed health. The summary ((must)) may include but is not limited to data and analysis related to:
 - (a) Measures of progress in fish recovery;
- 17 (b) Measures of factors limiting recovery as well as trends in such 18 factors; and
- 19 (c) The status of implementation of projects and activities.
- 20 (4) The department, the department of ecology, the department of
 21 natural resources, the state conservation commission, and the forum on
 22 monitoring salmon recovery and watershed health shall provide to the
 23 governor's salmon recovery office information requested by the office
 24 necessary to prepare the state of the salmon report and other reports
 25 produced by the office.
- 26 **Sec. 3.** RCW 77.85.030 and 2005 c 309 s 4 are each amended to read 27 as follows:
 - (1) The governor's salmon recovery office is created within the office of the governor to coordinate state strategy to allow for salmon recovery to healthy sustainable population levels with productive commercial and recreational fisheries. The primary purpose of the office is to coordinate and assist in the development, implementation, and revision of regional salmon recovery plans as an integral part of a statewide strategy developed consistent with the guiding principles and procedures under RCW 77.85.150.
- 36 <u>(2) The governor's salmon recovery office is responsible for</u> 37 maintaining the statewide salmon recovery strategy to reflect

- applicable provisions of regional recovery plans, habitat protection and restoration plans, water quality plans, and other private, local, regional, state agency and federal plans, projects, and activities that contribute to salmon recovery.
 - (3) The governor's salmon recovery office shall <u>also</u> gather regional recovery plans from regional recovery organizations and submit the plans to the federal fish services for adoption as federal recovery plans. The governor's salmon recovery office shall also work with regional salmon recovery organizations on salmon recovery issues in order to ensure a coordinated and consistent statewide approach to salmon recovery. The governor's salmon recovery office shall work with federal agencies to accomplish implementation of federal commitments in the recovery plans.
 - (4) The governor's salmon recovery office may also:

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- (a) Assist state agencies, local governments, landowners, and other interested parties in obtaining federal assurances that plans, programs, or activities are consistent with fish recovery under the federal endangered species act;
- (b) Act as liaison to local governments, the state congressional delegation, the United States congress, federally recognized tribes, and the federal executive branch agencies for issues related to the state's salmon recovery plans; ((and))
 - (c) Provide periodic reports pursuant to RCW 77.85.020:
- (d) Provide, as appropriate, technical and administrative support to the independent science panel or other science-related panels on issues pertaining to salmon recovery;
- (e) In cooperation with the regional recovery organizations, prepare a timeline and implementation plan that, together with a schedule and recommended budget, identifies specific actions in regional recovery plans for state agency actions and assistance necessary to implement local and regional recovery plans; and
- (f) As necessary, provide recommendations to the legislature that would further the success of salmon recovery, including recommendations for state agency actions in the succeeding biennium and state financial and technical assistance for projects and activities to be undertaken in local and regional salmon recovery plans. The recommendations may include:

- 1 <u>(i) The need to expand or improve nonregulatory programs and</u> 2 activities; and
- 3 (ii) The need for state funding assistance to recovery activities
 4 and projects.
- $((\frac{(2)}{2}))$ (5) This section expires June 30, $((\frac{2007}{2007}))$ 2015.

- **Sec. 4.** RCW 77.85.040 and 2005 c 309 s 5 are each amended to read 7 as follows:
 - (1) The governor ((shall)) may request the ((national)) Washington academy of sciences, ((the American fisheries society, or a comparable institution to screen candidates to serve as members on the)) when organized pursuant to chapter 305, Laws of 2005, to impanel an independent science panel on salmon recovery to respond to requests for review pursuant to subsection (2) of this section. ((The institution that conducts the screening of the candidates shall submit a list of the nine most qualified candidates to the governor, the speaker of the house of representatives, and the majority leader of the senate.)) The ((candidates)) panel shall reflect expertise in habitat requirements of salmon, protection and restoration of salmon populations, artificial propagation of salmon, hydrology, or geomorphology.
 - (((2) The speaker of the house of representatives and the majority leader in the senate may each remove one name from the nomination list. The governor shall consult with tribal representatives and the governor shall appoint five scientists from the remaining names on the nomination list.
 - (3) The members of the independent science panel shall serve four-year terms. Vacant positions on the panel shall be filled in the same manner as the original appointments. Members shall serve no more than two full terms. The independent science panel members shall elect the chair of the panel among themselves every two years.)) Based upon available funding, the governor's salmon recovery office may contract for services ((with members)) of the independent science panel for compensation under chapter 39.29 RCW.
 - ((\(\frac{4+}{1}\)\)) (2) The independent science panel shall be governed by ((\(\frac{generally}{accepted}\))) guidelines and practices governing the activities of ((\(\frac{independent}{activities}\)) the ((\(\frac{national}{national}\))) Washington academy of sciences. The purpose of the independent science panel is to help ensure that sound science is used in salmon recovery

- efforts. The governor's salmon recovery office may request ((review of 1 2 regional salmon recovery plans by the science review panel)) that the panel review, investigate, and provide its findings on scientific 3 questions relating to the state's salmon recovery efforts. The science 4 panel does not have the authority to review individual projects or 5 habitat project lists developed under RCW 77.85.050 or 77.85.060 or to 6 7 make policy decisions. The panel shall ((periodically)) submit its findings and recommendations under this subsection to the legislature 8 9 and the governor.
- 10 **Sec. 5.** RCW 77.85.090 and 2005 c 309 s 7 are each amended to read 11 as follows:
- 12 (1) The southwest Washington salmon recovery region, whose 13 boundaries are provided in chapter 60, Laws of 1998, is created.

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- (2) Lead entities within a salmon recovery region that agree to form a regional salmon recovery organization may be recognized by the governor's salmon recovery office as a regional recovery organization. The regional recovery organization may plan, coordinate, and monitor the implementation of a regional recovery plan in accordance with RCW 77.85.150. Regional recovery organizations existing as of July 24, 2005, that have developed draft recovery plans approved by the governor's salmon recovery office by July 1, 2005, may continue to plan, coordinate, and monitor the implementation of regional recovery plans.
- 24 **Sec. 6.** RCW 77.85.150 and 2005 c 309 s 9 are each amended to read 25 as follows:
 - (1) The governor, with the assistance of the <u>governor's</u> salmon recovery office((-,)) shall maintain and revise, as appropriate, a statewide salmon recovery strategy.
 - (2) The governor and the salmon recovery office shall be guided by the following considerations in maintaining and revising the strategy:
 - (a) The strategy should identify statewide initiatives and responsibilities with regional recovery plans and local watershed initiatives as the principal means for implementing the strategy;
- 34 (b) The strategy should emphasize collaborative, incentive-based 35 approaches;

(c) The strategy should address all factors limiting the recovery of Washington's listed salmon stocks, including habitat and water quality degradation, harvest and hatchery management, inadequate streamflows, and other barriers to fish passage. Where other limiting factors are beyond the state's jurisdictional authorities to respond to, such as some natural predators and high seas fishing, the strategy shall include the state's requests for federal action to effectively address these factors;

- (d) The strategy should identify immediate actions necessary to prevent extinction of a listed salmon stock, establish performance measures to determine if restoration efforts are working, recommend effective monitoring and data management, and recommend to the legislature clear and certain measures to be implemented if performance goals are not met;
- 15 (e) The strategy shall rely on the best scientific information 16 available and provide for incorporation of new information as it is 17 obtained;
 - (f) The strategy should seek a fair allocation of the burdens and costs upon economic and social sectors of the state whose activities may contribute to limiting the recovery of salmon; and
 - (g) The strategy should seek clear measures and procedures from the appropriate federal agencies for removing Washington's salmon stocks from listing under the federal act.
 - (3) ((Beginning on September 1, 2000,)) If the strategy ((shall be)) is updated ((through)), an active and thorough public involvement process, including early and meaningful opportunity for public comment, must be utilized. In obtaining public comment, the governor's salmon recovery office shall ((hold public meetings)) work with regional salmon recovery organizations throughout the state and shall encourage regional and local recovery planning efforts to ((similarly)) ensure an active public involvement process.
- 32 (4) This section shall apply prospectively only and not 33 retroactively. Nothing in this section shall be construed to 34 invalidate actions taken in recovery planning at the local, regional, 35 or state level prior to July 1, 1999.
- **Sec. 7.** RCW 43.41.270 and 2001 c 227 s 2 are each amended to read as follows:

(1) The office of financial management shall assist natural resource-related agencies in developing outcome-focused performance measures for administering natural resource-related and environmentally based grant and loan programs. These performance measures are to be used in determining grant eligibility, for program management and performance assessment.

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- (2) The office of financial management and the governor's salmon recovery office shall assist natural resource-related agencies in developing recommendations for a monitoring program to measure outcome-focused performance measures required by this section. The recommendations must be consistent with the framework and coordinated monitoring strategy developed by the monitoring oversight committee established in RCW 77.85.210.
- (3) Natural resource agencies shall consult with grant or loan recipients including local governments, tribes, nongovernmental organizations, and other interested parties, and report to the office of financial management on the implementation of this section. office of financial management shall report to the appropriate legislative committees of the legislature on the agencies' implementation of this section, including any necessary changes in current law, and funding requirements by July 31, 2002. resource agencies shall assist the office of financial management in preparing the report, including complying with time frames for submitting information established by the office of financial management.
- (4) For purposes of this section, "natural resource-related agencies" include the department of ecology, the department of natural resources, the department of fish and wildlife, the state conservation commission, the interagency committee for outdoor recreation, the salmon recovery funding board, and the public works board within the department of community, trade, and economic development.
- (5) For purposes of this section, "natural resource-related environmentally based grant and loan programs" includes the conservation reserve enhancement program; dairy nutrient management grants under chapter 90.64 RCW; state conservation commission water quality grants under chapter 89.08 RCW; coordinated prevention grants, public participation grants, and remedial action grants under RCW 70.105D.070; water pollution control facilities financing under chapter

- 1 70.146 RCW; aquatic lands enhancement grants under RCW ((79.24.580))
- 2 <u>79.105.150</u>; habitat grants under the Washington wildlife and recreation
- 3 program under RCW 79A.15.040; salmon recovery grants under chapter
- 4 77.85 RCW; and the public ((work[s])) works trust fund program under
- 5 chapter 43.155 RCW. The term also includes programs administered by
- 6 the department of fish and wildlife related to protection or recovery
- 7 of fish stocks which are funded with moneys from the capital budget.
- 8 <u>NEW SECTION.</u> **Sec. 8.** A new section is added to chapter 77.85 RCW 9 to read as follows:
- (1) The legislature finds that pursuant to chapter 298, Laws of 10 2001, and acting upon recommendations of the state's independent 11 science panel, the monitoring oversight committee developed 12 recommendations for a comprehensive statewide strategy for monitoring 13 watershed health, with a focus upon salmon recovery, entitled The 14 Washington Comprehensive Monitoring Strategy and Action Plan for 15 16 Watershed Health and Salmon Recovery. The legislature further finds 17 that funding to begin implementing the strategy and action plan was provided in the 2003-2005 biennial budget, and that executive order 04-18 03 was issued to coordinate state agency implementation activities. It 19 is therefore the purpose of this section to adopt the strategy and 20 action plan and to provide guidance to ensure that the coordination 21 activities directed by executive order 04-03 are effectively carried 22 23 out.
 - (2) The forum on monitoring salmon recovery and watershed health is created. The governor shall appoint a person with experience and expertise in natural resources and environmental quality monitoring to chair the forum. The chair shall serve four-year terms and may serve successive terms. The forum shall include representatives of the following state agencies and regional entities that have responsibilities related to monitoring of salmon recovery and watershed health:
- 32 (a) Department of ecology;

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- 33 (b) Salmon recovery funding board;
- 34 (c) Salmon recovery office;
- 35 (d) Department of fish and wildlife;
- 36 (e) Department of natural resources;
- 37 (f) Puget Sound action team, or a successor state agency;

1 (q) Conservation commission;

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- (h) Department of agriculture;
- (i) Department of transportation; and
 - (j) Each of the regional salmon recovery organizations.
- 5 (3) The forum on monitoring salmon recovery and watershed health 6 shall provide a multiagency venue for coordinating technical and policy 7 issues and actions related to monitoring salmon recovery and watershed 8 health.
 - (4) The forum on monitoring salmon recovery and watershed health shall recommend a set of measures for use by the governor's salmon recovery office in the state of the salmon report to convey results and progress on salmon recovery and watershed health in ways that are easily understood by the general public.
 - (5) The forum on monitoring salmon recovery and watershed health shall invite the participation of federal, tribal, regional, and local agencies and entities that carry out salmon recovery and watershed health monitoring, and work toward coordination and standardization of measures used.
 - (6) The forum on monitoring salmon recovery and watershed health shall periodically report to the governor and the appropriate standing committees of the senate and house of representatives on the forum's activities and recommendations for improving monitoring programs by state agencies, coordinating with the governor's salmon recovery office biennial report as required by RCW 77.85.020.
 - (7) The forum shall review pilot monitoring programs including those that integrate (a) data collection, management, and access; and (b) information regarding habitat projects and project management.
- 28 (8) The forum on monitoring salmon recovery and watershed health shall review and make recommendations to the office of financial management and the appropriate legislative committees on agency budget requests related to monitoring salmon recovery and watershed health. These recommendations must be made no later than September 15th of each year. The goal of this review is to prioritize and integrate budget requests across agencies.
- 35 <u>NEW SECTION.</u> **Sec. 9.** Section 3 of this act is necessary for the 36 immediate preservation of the public peace, health, or safety, or

- support of the state government and its existing public institutions, 1
- and takes effect June 30, 2007." 2
- 3 Correct the title.

EFFECT: Expires the enabling statute for the Salmon Recovery Office on June 30, 2015.

--- END ---